

Article

# A Spatially Highly Resolved Ground Mounted and Rooftop Potential Analysis for Photovoltaics in Austria

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**Abstract:** Austria aims to meet 100 % of its electricity demand from domestic renewable sources by 2030 which means, that an additional 27 TWh/a of renewable electricity generation are required, thereof 11 TWh/a from photovoltaic. While some federal states and municipalities released a solar rooftop cadastre, there is lacking knowledge on the estimation of the potential of both, ground mounted installations and rooftop modules, on a national level with a high spatial resolution. As a first, in this work data on agricultural land-use is combined with highly resolved data on buildings on a national level. Our results show significant differences between urban and rural areas, as well as between the *Alpine* regions and the *Prealpine- and Easter Plain* areas. Rooftop potential concentrates in the big urban areas, but also in densely populated areas in Lower- and Upper Austria, Styria and the Rhine valley of Vorarlberg. The ground mounted photovoltaic potential is highest in Eastern Austria. This potential is geographically consistent with the demand and allows for a production close to the consumer. In theory, the goal of meeting 11 TWh/a in 2030 can be achieved solely with the rooftop PV potential. However, considering the necessary installation efforts, the associated costs of small and dispersed production units and finally the inherent uncertainty with respect to the willingness of tens of thousands of individual households to install PV systems, installing the necessary solar PV on buildings alone is constrained.

**Keywords:** photovoltaic; rooftop; ground mounted; potential; Austria

## 1. Introduction

Among available renewable electricity generation technologies, solar photovoltaics (PV) is currently the fastest growing power generating technology [1]. The European Union set the goal to meet more than 30 % of its final energy consumption from renewable sources by 2030 [2]. At the same time, Austria aims to generate 100 % of electricity consumption from domestic renewable sources by 2030. According to the Austrian Government this leads to an additional demand for renewable electricity generation of 27 TWh/a, where 11 TWh/a are to be produced from PV [3], implying a sixfold increase compared to the production in 2019 of 1.7 TWh/a [4]. The required rapid development of renewable energy in general, and PV in particular, shall be boosted by the *Erneuerbare Ausbau Gesetz* (Renewable Expansion Act) [5], which is expected to be ratified within 2021. The government foresees that about 4 TWh/a can be expected from rooftop installations, another 1 TWh/a from traffic areas and parking spaces, another 0.3 TWh/a from installations on landfill

surfaces, while the majority of 5.7 TWh/a is expected to come from ground mounted PV systems [6].

Furthermore, several reports have derived long term scenarios for solar PV deployment in 2050 in Austria, ranging from 17.2 TWh/a to 111 TWh/a additional production from PV, depending on the respective emission target.

In contrast to fossil electricity generation, solar PV produces electricity not at a few individual locations, but distributed throughout the country. Solar PV is also significantly more land-intensive than fossil generation units, in particular if the supply chain of fossil fuel production is neglected [7]. While solar PV can be generated on urban infrastructure, e.g., on rooftops, this potential is limited and costs are higher than for ground mounted PV [8]. It is therefore likely that substantial amounts of solar PV have to be deployed ground mounted and land use conflicts may arise from this infrastructure expansion. Mainly land which is currently under agricultural use would be available for ground mounted PV installations. As this would imply a competition between food, feed, and electricity production, expansion on that kind of land is discussed controversially [9,10]. One option for minimizing this conflict is an integrated use of agricultural land, producing both agricultural products and electricity from PV [11,12].

Solar potential databases such as EU-PVGIS (<https://ec.europa.eu/jrc/en/PVGIS>, accessed on 21 September 2020) [13] or [renewable.ninja](https://renewable.ninja) [14] (accessed on 21 September 2020) exist on a global scale, and provide data about solar irradiation (global, direct and diffuse) and resulting potential solar PV generation. Physical resource potentials are however not sufficient to understand how much electricity from PV can be generated — instead, a multiple set of economic, ecologic and land-use criteria has to be considered

A significant amount of literature has covered the issue of determining how much renewable energy from solar PV is potentially available globally. Past scientific work and data covers either generalized numbers without spatial analyses [15,16], very coarse spatial analyses as a raster [17] or analyses on national or sub-national level [18] for solar deployment in natural areas [8]. Some studies perform an analysis with a high spatial resolution, but do not account for the limitations of slope, altitude or land-use restrictions [19]. The assessment of PV potential in urban areas (rooftop PV) has been addressed by several authors either at a regional [20–22] or a local scale [23–25] at varying levels of complexity and spatial resolutions. Previous studies on the quantification of solar PV potential have to a large extent focused on rooftop PV [13,20,26–28] some of which have been built on a very coarse spatial resolution and thus provide little insights with respect to the precise distribution of the potential. The focus on rooftop solar PV also implies that open-space solar PV potential analyses are scarce [29] and often do not focus on the issue of spatial distribution to support PV site assessment.

For Austria, only few studies have been conducted to assess the ground mounted PV potential, i.e. Schmidt et al. show high resolution numbers on regional autarky for a small region in Northern Austria [30], while Brudermann et al. [31] present generalized numbers on PV on agricultural areas with a focus on *the willingness to adopt*. For rooftop PV, Simoes et al. [32] show calculations with technical potentials adapted from the JRC-IET Times Model. Fechner [6] gives a comprehensive literature overview on PV in Austria (in German) citing generalized numbers from previous studies: Defaix et al. [33] presented rough, generalized numbers for the whole EU which were downscaled for Austria, Seidl [34] calculated numbers for Vienna which were scaled to cover whole Austria, Kjellsson [35] show a single number for rooftop PV potential for Austria and Streicher et al. [36] also presented generalized numbers in their report.

Rooftop PV cadastres exist for six federal states in Austria: Burgenland (<http://www.eubgld.at/index.php?id=1893>, accessed on 15 November 2020), Carinthia (<https://gis.ktn.gv.at/webgisviewer/atlas-mobile/map/Energie>, accessed on 15 November 2020), Salzburg (<https://www.salzburg.gv.at/sagismobile/sagisonline>, accessed on 15 November 2020), Styria (<https://gis.stmk.gv.at/atlas>, accessed on 15 November 2020), Tyrol (<https://www.tirolsolar.at>, accessed on 15 November 2020) and Vienna (<https://www.wien>

[gv.at/stadtentwicklung/stadtvermessung/geodaten/solar/index.html](https://gv.at/stadtentwicklung/stadtvermessung/geodaten/solar/index.html), accessed on 15 November 2020), and additionally for the cities of Linz (<https://webgis.linz.at/rpweb/Solarpotential.aspx>, accessed on 15 on November 2020), St. Pölten (<http://st-poelten.map2web.eu/>, accessed on 15 November 2020), Baden (<http://gis.stadtgemeinde-baden.at/>, accessed on 15 November 2020) and Feldkirch (<https://swap.feldkirch.net/s/z6tAKyB7FbYUkra>, accessed on 15 November 2020). Nevertheless, the data provided is usually not downloadable, but can only be viewed online.

In our analysis, we address three research gaps: (i) we conduct the first analysis of rooftop and ground mounted PV potentials conjointly, for the whole of Austria at very high spatial resolution and put it into the context of current policy goals, to address the competition between the two and to support the design of expansion scenarios in Austria. (ii) For ground mounted PV, we differentiate results by category of agricultural land, thus allowing to better understand the potentials for integrating agricultural production and PV generation. (iii) We conduct the analysis with a newly developed tool, which relies only on open data only and is made available as *open access*. The analysis therefore could easily be replicated for other countries, given the availability of buildings data and rasterized data on land-use and relief.

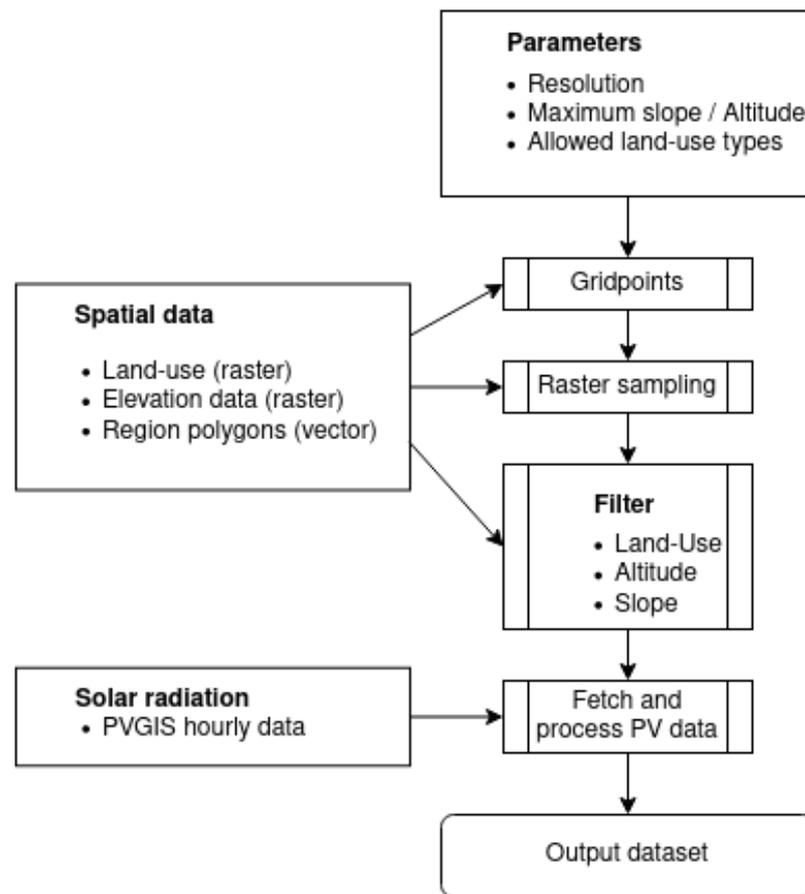
## 2. Materials and Methods

### 2.1. Model Framework

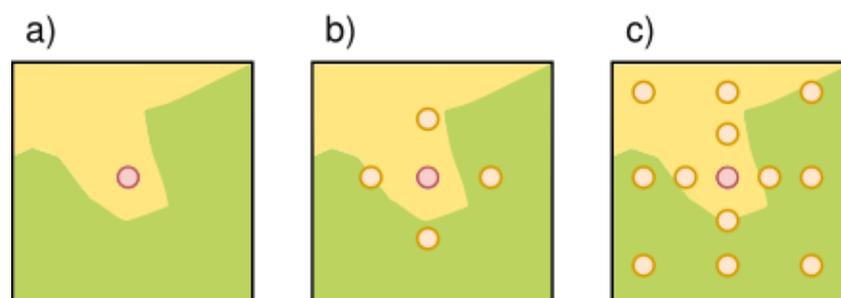
A framework to automatically read land-use and relief data, filter by land use codes, altitude, and slope and further download solar PV data was developed and can be found online: <https://github.com/inwe-boku/pvaustria2021> (accessed on 10 June 2021). The framework is able to fetch *Solar Data* automatically from a defined source, and join, manipulate and alter it using various spatial methods.

#### 2.1.1. Ground Mounted Photovoltaics

Figure 1 shows a flow chart of our data processing framework which generates the output for ground mounted PV data: The input of land-use data and elevation is expected to be in raster format, while the aggregation regions are expected to be in a vector polygon format. The given sampling resolution is used to generate a vector grid used for sampling from the raster data. Next, each of the grid points is assigned with values for land use and, if provided, also altitude and slope. Each of the grid points samples not the whole area a grid point covers, but, for performance reasons, either one, five or thirteen values (see Figure 2) and depending on the input the most frequent value or the mean value is chosen for the grid point. The additional samples were introduced to prevent single sampling errors when probing raster values from land-use, altitude or slope, e.g., to prevent that one small shrub patch in the middle of a big field is assumed to represent the whole grid point. Altitude and slope are filtered using the *lt* and *le* operators, where for land-use the values are compared with a set of values from a list. For each of the *allowed* grid points, PV data is fetched from *PVGIS* and processed. Monthly, quarterly and yearly summaries are stored for each grid point with all values as attributes. Consequently, all points are assigned to the provided regional polygons (i.e., municipalities) and summarizing statistics are calculated.



**Figure 1.** Flow chart for the generation of ground mounted PV data.



**Figure 2.** Raster sampling methods: the outline shows the vector grid outline, red is the grid center, in yellow additional sampling points depending on the chosen method are shown, (a) shows the sampling of one value within a gridpoint, (b) of 5 values and (c) of 13 values.

### 2.1.2. Rooftop Photovoltaics

To calculate the rooftop potential for each building PV data for random buildings within a geographical area, e.g., municipality, PV data is fetched from *PVGIS*. Each building is assigned with values from the nearest building with these reference values: The software framework allows to use any spatial data generated from available vector buildings data, which also means the usage of buildings data from open data sources, i.e., *OpenStreetMap*. First, the footprint area of each building is calculated and then grouped by region, in this case the municipalities. In the next step, from each regional dataset a user-defined number of buildings is sampled randomly, to minimize the volume of solar radiation data, reduce load on the server and also to limit download data and time significantly, while not losing much evidence in results. Here, the following Equation (1) to determine the number of

sampled buildings was used, where  $n_s$  is the number of sample buildings and  $n_b$  is the number of buildings within one region:

$$n_s = \min(n_b, 3 \cdot n_b^{0.4}) \quad (1)$$

This formula was chosen to ensure a high sampling rate with a low number of buildings and a lower percentage with large number of buildings within one area, i.e., a number of 10 buildings translates to a sample number of 8, 100 buildings to 19, 1,000 to 48, and 10,000 to 119. For each sampled building, PV data is fetched from *PVGIS*, processed and further linked with the nearest buildings within the region. An example how a sampling of buildings looks like is shown in Figure 3. Finally the data is stored and aggregated by region for further processing.

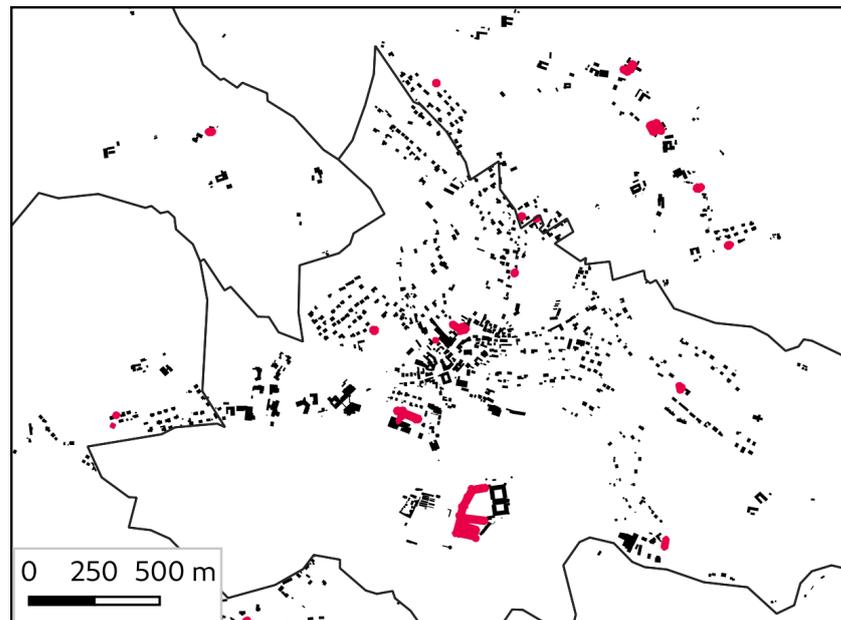


Figure 3. Example for sampling buildings.

## 2.2. Input Data

### 2.2.1. Solar Radiation

In this work we used hourly data through the *non-interactive service API* of the EU Science Hub—PV-GIS provided by the EU JRC (<https://ec.europa.eu/jrc/en/PVGIS/docs/noninteractive>, accessed on 1 July 2020). This service provides high resolution solar radiation data (for this work PVGIS-SARAH with 5 km) resolution in combination with a global digital ground model (90 m) to account for shadows from terrain. The data was fetched, assuming that PV panels are southward facing with an inclination of 35°. We further assume crystal silicon based PV technology and overall system losses of 14 %, to account for losses from cabling, power inverters and also dirt [37].

### 2.2.2. Spatial Data

We assessed land-use with a combined dataset, consisting of the *EU Integrated Administration and Control System (IACS)* vector data from 2018 [38] and a nation-wide Sentinel-2 based land cover raster dataset from 2016 with a 10 m resolution [39]. Both datasets are available in the open government data (ODG) catalog of Austria (<https://data.gv.at>, accessed on 20 June 2020). The IACS data contains agricultural areas and covers the gross of all agricultural parcels in Austria. The *Sentinel-2* land cover raster dataset contains land cover classes such as forest, water surfaces, sealed areas or buildings. Both datasets were combined by merging both data sources using the mosaicing method from SAGA

GIS [40]. For slope data calculation within the model framework, the freely available digital elevation model with a resolution of 10 m is used [41].

For the assessment of building footprints and the available rooftop area, we processed official cadastral vector data extracted from <https://basemap.at> (accessed on 20 June 2020) for rooftop PV. The data can be considered as complete and a total of 4.8 million vector tiles with a total area of 784 km<sup>2</sup> have been processed.

### 2.2.3. Parameters

Input parameters for the varying scenarios were chosen as shown in Table 1, land-use and rooftop scenarios are presented in Table 2. The rooftop value defines the relation of the building footprint to usable rooftop surface for PV usage. These values are adopted from the work of Bergamasco et al. [20] and presented in Table 3. For rooftop solar PV we consider one out of the two pitches of a typical roof, the pitch facing south (or partially south as in south-east or south-west) is preferred for installations, while the pitches facing north is usually not considered for PV. This leads to a decrease of roof surface available per building of 60 % ( $C_{RT}$ ). Furthermore, we consider the space already occupied by chimneys or windows with a feature coefficient of 65 % ( $C_{FT}$ ). To prevent self-shadowing of the modules, a coefficient of 55 % is applied ( $C_{CV}$ ). We define a coefficient which represents the roof availability in terms of *structural conditions* with 75 % ( $C_{SC}$ ) and *historic preservation* with 95 % ( $C_{HP}$ ). The product of all coefficients results in the total building footprint coefficient of 15.2 % ( $C_{tot}$ ).

**Table 1.** PV calculation parameters.

Parameter	Value
grid resolution	250 m
maximum altitude	1950 m
maximum slope	35 %
ground mounted density	20 m <sup>2</sup> /kWp
rooftop density	8 m <sup>2</sup> /kWp

**Table 2.** Modelled ground mounted PV land-use scenarios.

Scenario	PV Land-Use
<i>All Open</i>	Agricultural fields and pastures
<i>Crops &amp; Vegetables</i>	Cropland & vegetable fields
<i>Pastures</i>	Pastures and greenland
<i>Cereals</i>	Only cereal cropland
<i>Vegetables</i>	Only vegetable fields

**Table 3.** Coefficients for rooftop assessment.

Coefficient	Value	Description
$C_{RT}$	0.60	rooftop: pitches
$C_{FT}$	0.65	features: chimneys/windows
$C_{CV}$	0.55	self-shading
$C_{SC}$	0.75	structural conditions
$C_{HP}$	0.95	historic preservation
$C_{tot}$	0.15	total

### 2.3. Goals

Several reports have analyzed long term scenarios for solar PV deployment in 2050. The Austrian federal environmental agency (Umweltbundesamt) reported additional 21.7 TWh/a (23.4 TWh/a in total) [42] reducing CO<sub>2</sub> emissions to 20 Mt a<sup>-1</sup>, which means a reduction by 78 %, a joint report of NGOs calculated 31.3 TWh/a (33 TWh/a in total) [43] for a reduction of emission by 90 % including industry. Auer et al. [44] simulated additional need for up to 48.3 TWh/a (50.0 TWh/a in total) for a complete decarbonization and Jacobsen et al. [45] suggest that a 100 % (zero emission, including industry) renewable system in 2050 would need an additional PV production of 109.3 TWh/a (111 TWh/a in total).

## 3. Results

### 3.1. Ground Mounted Photovoltaics

Results show that the physical potential for ground mounted PV in Austria is as high as 1614 TWh/a, with significant differences in potential between the alpine areas and the pre-alpine areas spanning in an arc from the north, over the eastern plains to the south. The alpine mountain range is predominantly defined by forests and not-suitable high-elevation and/or steep slope areas, while the valley bottoms are sometimes characterized by low average solar radiation due to relief shading effects. Figure 4 shows the PV potential in Austria for all ground mounted areas with only a few restrictions (see Section 2.2.3) in effect, where the purple line indicates the border of the alpine area [46]. The five different spatial scenarios presented below are derived from this data and present the potential depending on predominant land-use and agricultural type. *All Open* land (a) shows huge potential throughout Austria, where scenario *Crops & Vegetables* (b) shows a reduction by more than 50 %, *Pastures* (c) and *Cereals* (d) a reduction by more than 60 %, and finally *Vegetables* (e) constitutes only 10 % of the *All Open* potential. Figure 5 shows the PV energy density in kWh ha<sup>-1</sup> summarized for Austria's municipalities area and for all five analyzed land-use scenarios. The numbers for each of the scenarios are presented in Table 4. For each of the scenarios the number of grid points, the area, the median, and mean value of electrical energy production, the sum (total) potential of all areas within this scenario are presented.

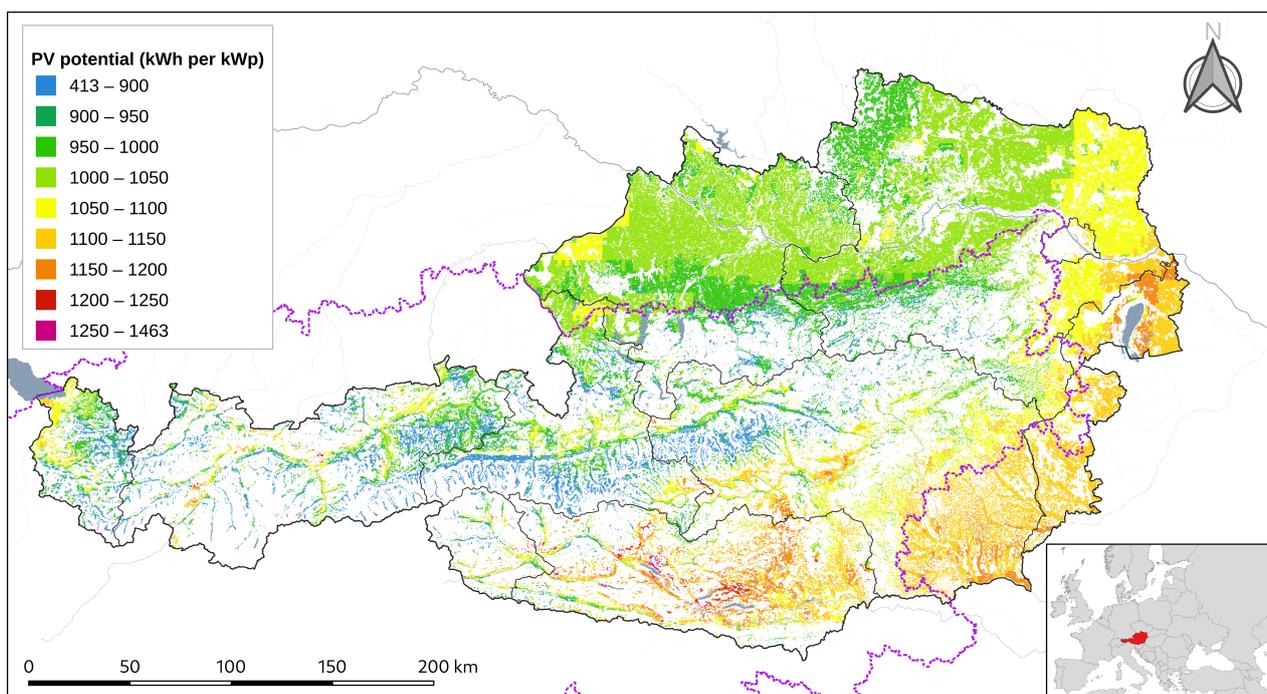
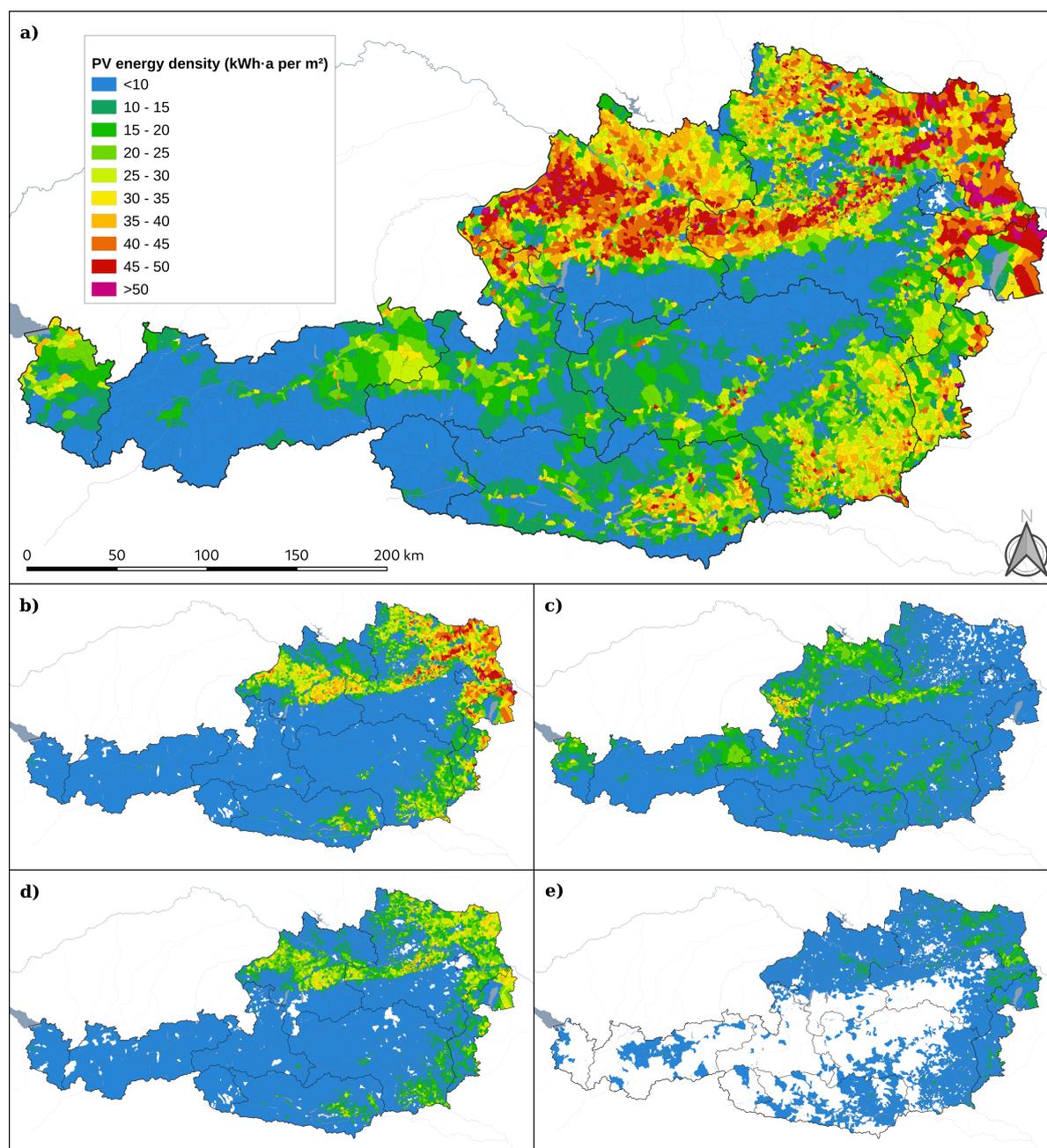


Figure 4. Austrian ground-mounted PV potential overview.



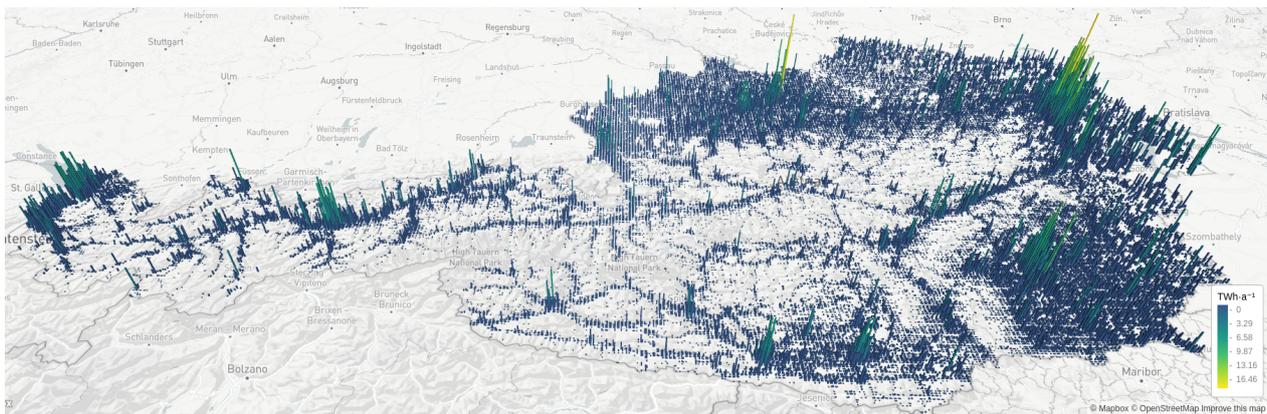
**Figure 5.** Austrian ground mounted PV energy density in  $\text{kWh m}^{-2}$  for the whole cadastral municipality, spatial scenarios: (a) All Open, (b) Crops & Vegetables, (c) Pastures, (d) Cereals, (e) Vegetables.

**Table 4.** Ground mounted PV land-use results.

Scenario	Grid Points	Area (km <sup>2</sup> )	Median (kWh/kWp)	Mean ( $\text{kWh m}^{-2}$ )	Total Potential (TWh/a)
<i>Austria</i>	1,336,286	83,518	-	-	-
<i>All Open</i>	505,794	31,612	1029	51.06	1614
<i>Crops &amp; Vegetables</i>	230,142	14,384	1042	52.34	753
<i>Pastures</i>	194,179	12,136	1011	49.75	604
<i>Cereals</i>	163,321	10,208	1038	52.17	533
<i>Vegetables</i>	50,120	3133	1052	52.65	165

### 3.2. Rooftop Photovoltaics

Rooftop PV in general shows a high potential all over Austria, again very similar to ground mounted solar PV with a higher potential in the East and outside the alpine areas. Figure 6 displays the PV potential of rooftops in Austria on a 500 m × 500 m raster. Areas with high population density are clearly shown as peaks (red), but also medium density areas generally present a high potential over a large area. Low potential can only be seen in *inner-alpine* valleys where the relief is responsible for less PV output, especially in winter. In total, we derive a PV rooftop potential of 16.11 TWh/a of which 35.33 % can be produced during the summer season (June, July, August) and 12.28 % are potentially produced in the winter months (December, January, February). Half of the electrical energy is being produced during the six remaining months.



**Figure 6.** Austrian rooftop PV energy density on a 500 m raster.

Figure 7 presents the rooftop PV potential for each municipality in  $\text{kWh a}^{-1}$ , calculated with (a) all year values, with (b) values from summer months (June, July, August) and (c) values from the winter months (November, December, January). As already presented in Figure 4 high density urban areas show a high potential in rooftop solar PV, while less populated areas show lower values. Some areas have been highlighted as they showcase regional differences of Austria: (i) *Rhine valley*: densely populated, low rise, separated buildings, (ii) *Tyrol*: large municipalities (iii) *Upper Austria*: dense population throughout the federal state (iv) *Waldviertel*: low population density, small municipalities (v) *Vienna*: largest metro area in Austria, densely populated (vi) *Seewinkel*: large municipalities, dense villages (vii) *Graz*: second-largest metro area in Austria.

Figure 8 shows the cumulative PV potential by cumulative number of buildings sorted by footprint area (large to small). It can be seen that the 11 TWh/a goal can be reached by utilizing the rooftop potential of only 28 % of buildings (all buildings larger than  $210 \text{ m}^2$ , if only taking into account the largest, while reaching *feasible* 4 TWh/a [6] to 4.5 TWh/a (shown in Section 3.3 within the next 10 years would only need 3 % to 4 % of buildings (all buildings with a footprint larger than  $880 \text{ m}^2$ ). Even though the number of buildings increases with decreasing footprint sizes, the potential from these buildings flattens the curve.

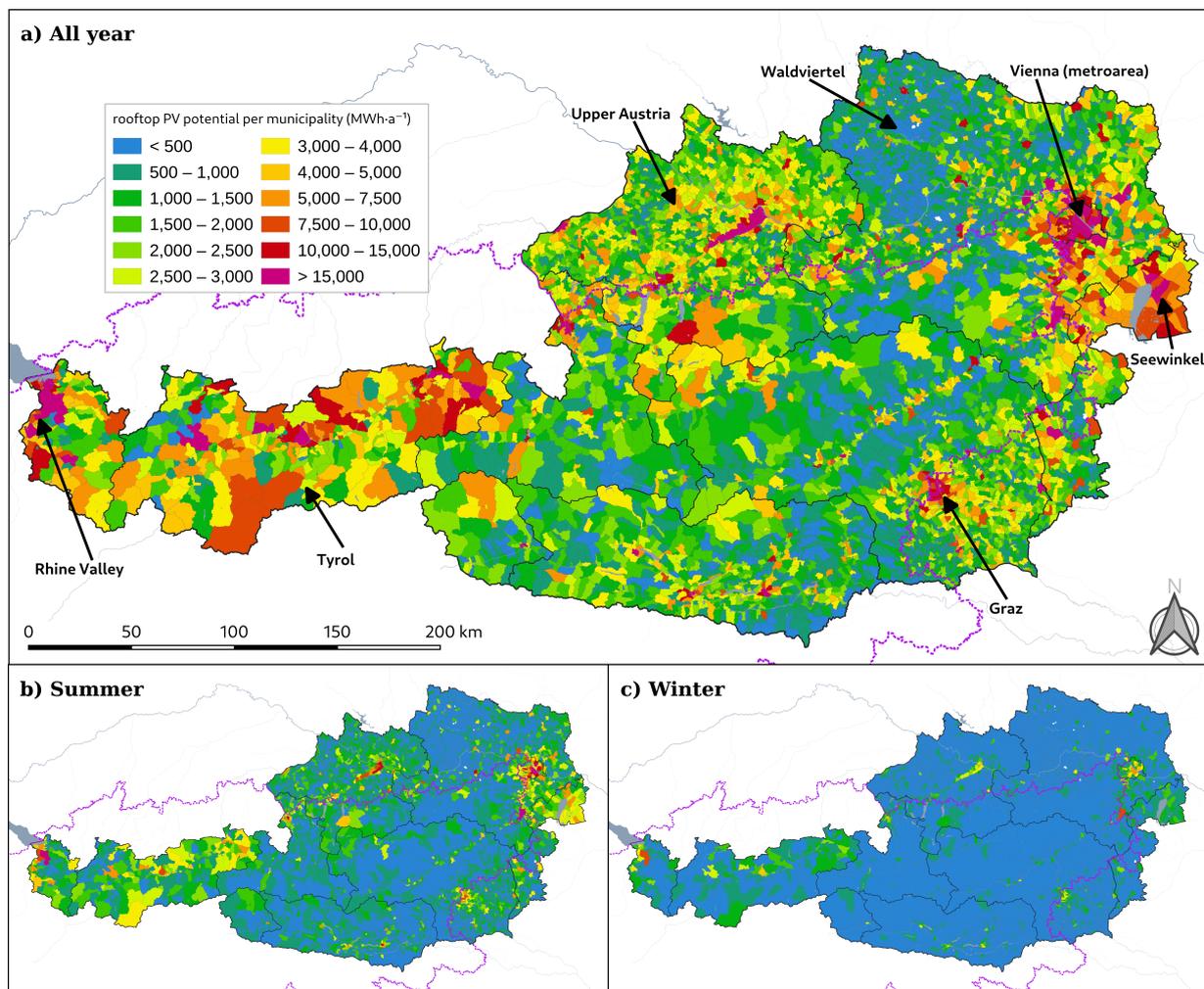


Figure 7. Austrian rooftop PV energy density for each cadastral municipality.

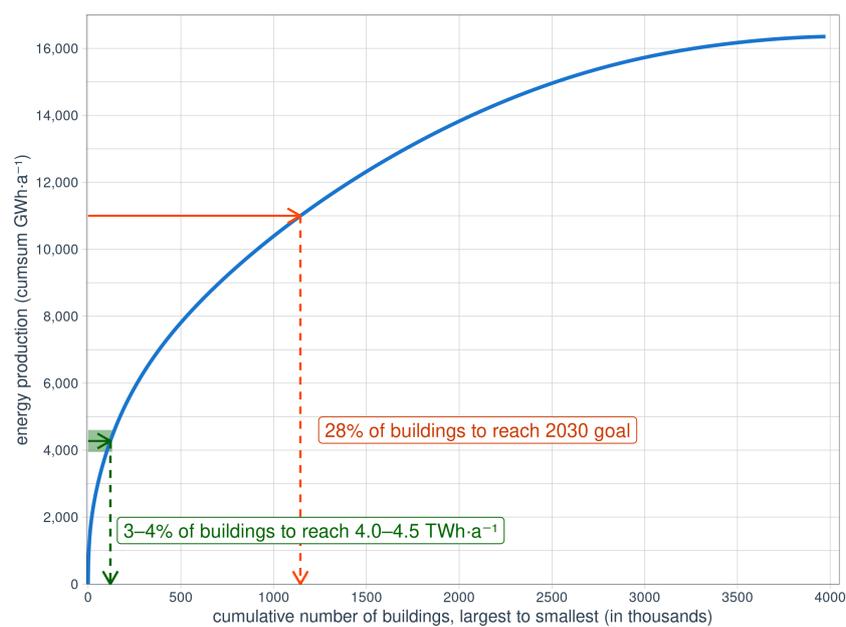


Figure 8. Austrian rooftop PV potential (y-axis) in relation to the number of buildings (x-axis, buildings are sorted by footprint size from large to small).

### 3.3. Goals in Relation

For further analysis we put the derived numbers in relation with the Figures of reports and publications presented in Section 2.3. Taking the results for rooftop PV with a total technical potential of 16.1 TWh/a and a maximum yearly installed additional capacity of 250 MWp [47], we extrapolate a production of additional 4.5 TWh/a by 2030 and 10 TWh/a by 2050. Using these numbers we are able to roughly estimate the need of ground mounted PV. Table 5 shows the total goal in TWh/a of additional PV output according to the corresponding studies and annual Figures of 2030 and 2050. The demand area shows the area needed to reach the goal after subtracting the assumed rooftop PV potential. Below we show the percentage of area needed for each scenario we presented in Table 4. We can observe that especially the area needed to reach the highest calculated goal of 111.0 TWh/a [45] would consume almost 2000 ha of agricultural land. Hence, the effort to put PV on rooftops and on already sealed or *used* surfaces, such as parking spaces or landfill sites should be fostered. Additionally, the opportunity of installing PV as *agrivoltaics* can further lessen the need for pure ground mounted PV installations.

**Table 5.** 2030 and 2050 goals in relation to the result numbers.

Source	Mission 2030 [3]	UBA [42]	NGOs [43]	Auer et al. [44]	Jacobsen et al. [45]
Year	2030	2050	2050	2050	2050
Goal (in TWh/a)	11.0	21.8	31.3	48.3	109.3
Rooftop PV (in TWh/a)	4.5	10.0	10.0	10.0	10.0
Ground Mounted PV Area (in ha)	12,600	22,900	41,300	74,200	195,800
<i>All Open</i>	0.40	0.73	1.32	2.37	6.26
<i>Crops &amp; Vegetables</i>	0.88	1.57	2.83	5.09	13.41
<i>Pastures</i>	1.08	1.95	3.53	6.34	16.72
<i>Cereals</i>	1.22	2.21	4.00	7.19	18.95
<i>Vegetables</i>	3.94	7.15	12.91	23.21	61.21

All results presented in this article can be found online on *zenodo* for further usage and analysis [48].

## 4. Discussion

### 4.1. Ground Mounted Photovoltaics

For open-space PV, five different land-use analyses have been presented. It has been shown that the solar energy potential over the whole country is up to 1614 TWh/a, according to the *All Open* scenario. In this scenario, to reach the goal of an additional 11 TWh/a by 2030, only 0.68% of the available area has to be utilized for ground mounted solar PV. Despite the relatively low percentage, this still translates to an area of about 215 km<sup>2</sup>, which will be withdrawn from agricultural production. The main regions can be found in the North-East. In this domain spatially explicit data is crucial for a comprehensive planning process. To mitigate the trade-off between agricultural production and electricity generation, both forms of production could be combined using *agrivoltaic* systems, allowing for the simultaneous production of food and electricity. These areas in the north-east may benefit from *agrivoltaics* as they are affected by high temperatures and droughts and are likely to face yield losses due to climate change in the future [49,50]. In this respect, alpine areas (South and West of the purple line) as opposed to the areas outside the alpine arc present an interesting case for advancing efforts to expand PV. Within the alps, mainly *pastures* are available for ground mounted PV, and despite the fact that large parts of these areas cannot be considered due to steep slopes or high altitudes they represent a very promising environment as they yield a high solar irradiation potential [51], the high altitude provides a better performance of PV panels because of lower operation tempera-

tures, less fog and higher snow-reflection rates [52] and could attenuate seasonality. Also, investigating ground mounted PV in alpine areas would help include another important perspectives, well worth of future scholarly endeavors, competing interests and the serious conflicts they can trigger, especially with regard to the preservation of alpine ecosystems are apparent [53]. The inherent target conflict between conservation, climate protection and the development of renewable energy in sensible areas [54], such as alpine pastures, can seem daunting, but these environments might also offer a tale of how win-win solutions can be achieved. The ecological impacts of ground mounted PV are not fully understood yet, and only little literature exists with results which do not yet offer a definite conclusion on effects [55] or even pointing to positive effects on biodiversity [56] and even larger knowledge gaps are there for *agrivoltaics*. This opens a research avenue which could focus on less attractive areas like marginal yield areas, in particular alpine pastures or hillside locations of more than 20° inclination, where agricultural management is or will be unprofitable and therefore is of no or low interest. In this context the possibility of energy production in these areas, which would otherwise be abandoned, can also aim at conserving biodiversity and should therefore be scrutinized with respect to conservational costs and benefits.

#### 4.2. Rooftop Photovoltaics

Our results indicate that the goal of 11 TWh/a can be reached with rooftop PV alone, even with a factor as low as 15% of building footprint in relation to PV rooftop area. Although this Figure might appear underwhelming, one should not underestimate the considerable efforts necessary to achieve such an expansion. It is evident that the willingness and capabilities of households and building owners to install PV on more than 2/3 of all eligible buildings in Austria until 2030 represents an immense challenge. This in turn dictates that ground-mounted solar PV will have to contribute in some way. However, to maximize the yield from rooftop PV however, both in terms of availability and the aforementioned issues regarding individual-level decision-making, research results can be taken into consideration. Unsurprisingly the urban centers and settlement agglomerations show the highest rooftop PV potential density. As shown the goal of 11 TWh/a can be reached by only utilizing 28% of buildings, if using the largest. This minimizes the effort for planning installations and reduces the amount of individual decisions. Additionally, larger buildings often offer better roof conditions and circumstances for installations, i.e., flat roofs, less or no chimneys, or better grid connections. From these insights it becomes evident that efforts to expand rooftop PV should not focus on single family homes or buildings below a footprint area of less than 150 m<sup>2</sup>. The total potential on these buildings is relatively small and at the same time the reliance on decisions from a multitude of individual owners and other involved individuals would quite drastically increase the efforts and costs associated with this type of installations. On bigger buildings, such as supermarkets, retail or industry facilities with more than 300 m<sup>2</sup> of building footprint the installation of PV should be prioritized, as this would mean less individual decisions, less effort due to bigger installations and in general a higher usage of the existing potential on rooftops. The spatial distribution of both ground mounted and rooftop PV is in line with big urban and industrial centers, meaning no or only few adaptations to the existing power grid are necessary, if anticipatory planning takes place. In summary, the paper shows that expanding PV will need rooftop as well as ground-mounted PV systems, in particular in the long-term. The renewable energy transitions, if conducted in a decentralized way, is driven by many individual decisions on installing generation equipment. At the same time, opposition, and a lack of social acceptance on the individual or community level may impede expansion of larger scale ground-mounted PV systems.

#### 5. Conclusions

We have introduced an open methodology for the assessment of the PV solar energy potential in Austria. The methodology proposed is accomplished through the evaluation of potential land-use areas for ground mounted PV and the building footprint for rooftop PV

systems. The procedure presented here only requires freely accessible data and is therefore easily reproducible for other countries.

With particular attention to Austria's 2030 targets, this paper offers three principal insights: (i) In theory the goal of meeting 11 TWh/a in 2030 can be achieved with rooftop PV potential alone. However, the technical potential is only slightly higher than the expansion goal. Therefore, considering the necessary installation efforts, the associated costs of small and dispersed production units and finally the inherent uncertainty with respect to the willingness of tens of thousands of individual households to install PV systems, installing the necessary solar PV on buildings alone may be severely constrained. (ii) At the same time, the needs for an expansion of PV generation for a full decarbonization of the Austrian economy until 2050 is an order of magnitude higher than the 2030 goal, with an additional energy demand from solar PV of 21.8 TWh/a to 109.3 TWh/a. Therefore, in the long term, installations of ground mounted PV will be necessary. (iii) Concentrating the realization of rooftop installations on larger buildings with a footprint of more than 210 m<sup>2</sup> allows to attain 67 % of the total potential and reach the goal of 11 TWh/a. Further research should explore if a focus on this large buildings is a way of quickening the deployment of roof-top PV by decreasing the number of single choices by owners (see Figure 8), the installation costs, and both technical and administrative efforts.

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